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IN THE UNITED STATES COURT OF APPEALS  
FOR THE NINTH CIRCUIT

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PACIFIC GRAINS, INC.,

Appellant,

v.

COMMISSIONER OF INTERNAL  
REVENUE,

Appellee.

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APPELLANT'S BRIEF

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MUTZ, SOUTHER, SPAULDING,  
KINSEY & WILLIAMSON  
William H. Kinsey  
Stephen B. Hill  
12th Floor Standard Plaza  
Portland, Oregon 97204

Attorneys for Appellant

**FILED**

JUL 5 1967

WM. B. LUCK, CLERK

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JUL 10 1967



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v.

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APPELLANT'S BRIEF

---

Appeal from the Tax Court of the United States

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STATEMENT OF JURISDICTION

This is an appeal from the decision of the Tax Court of the United States affirming the determination of the Commissioner of Internal Revenue which asserts for the fiscal years ending January 31, 1963 and January 31, 1964, Federal income tax deficiencies against Appellant in the respective amounts of \$5,850 and \$12,408.06. If Appellant was entitled to deduct as a business expense all compensation paid to Mr. Robert R. Rodgers, Appellant's president, in excess of \$30,000, the amount determined to be unreasonable by the Tax Court, there is no deficiency for the years here involved. Appellate jurisdiction and venue are granted this Court by 26 U.S.C.A., Sec. 7482(a) and 7482(b)(1).



The Tax Court had the jurisdiction by virtue of 26 U.S.C.A. Sec. 7442.

#### STATEMENT OF THE CASE

Pacific Grains, Inc., an Oregon corporation formed on February 19, 1955, has its principal office in Rickreall, Oregon. Pacific Grains, Inc. (hereinafter referred to as "Petitioner") filed Federal income tax returns for the fiscal years ending January 31, 1963 and January 31, 1964, the years here involved, with the District Director of Internal Revenue for the District of Oregon.

Petitioner is entitled to a business deduction of the compensation paid to Robert R. Rodgers, provided such compensation was a reasonable allowance as set forth in Section 12 (a)(1). The Tax Court held that the compensation paid in excess of \$30,000 was not reasonable.

There is no controversy concerning the facts set forth below. They are either direct, or substantially direct, quotations from the stipulation and Tax Court findings, or are based upon uncontradicted testimony. The transcript of the record consists of two volumes. Volume I containing the stipulation of the parties, the exhibits, all of which were joint exhibits of the parties under the stipulation, and the Tax Court memorandum findings of fact and opinion is hereinafter referred to as "R". Volume II containing the report of the proceedings before the Tax Court is hereinafter referred to as "Tr".

Mr. Rodgers is president and principal officer of





petitioner and the owner of all the presently outstanding stock in Petitioner. (R 16, Stip. para. 5). The full attention of Mr. Rodgers is directed toward Appellant (Tr 18).

Mr. Rodgers came to Oregon in 1946 at the age of 26 years shortly after being separated from the Armed Forces following World War II. He began work at Derry Warehouse Co., a grain elevator company, near Rickreall, Oregon, and by 1952 had become manager thereof. He served as manager of the company during 1952, 1953, and 1954, but at no time did he own stock in this company. (R 19, Stip. para. 13).

Along with his long time friend, Wayne R. Giesy, he left Derry Warehouse Co. and with Mr. Giesy formed Petitioner in February, 1955, "with its principal assets being a grain elevator in Rickreall, Oregon, which had a capacity of approximately 300,000 bushels". Later in the same year, petitioner built another elevator at Suver, Oregon, with a capacity of 50,000 bushels. Petitioner "commenced operations literally 'across the street' from Derry Warehouse and directly competed with Derry Warehouse." (R 19, Stip. para. 13).

Upon formation of Petitioner, Mr. Rodgers became president and treasurer of the corporation and Mr. Giesy became vice president. In February of 1959, Mr. Giesy sold his stock to Mr. Rodgers, and Mr. Rodgers took over the duties previously performed by Mr. Giesy in addition to his own. (R 19, Stip. para. 7).

Petitioner was started with Mr. Rodgers and Mr. Giesy contributing approximately \$30,000 in cash, and with this money



they purchased the stock of Petitioner (Tr 15-6). From this beginning, Petitioner has grown to the point that the net worth of the corporation was \$119,090.26 for the fiscal year ending January 31, 1963 and \$140,784.91 for the fiscal year ending January 31, 1964 (R 74). These net worth figures differ somewhat from the net worth figures shown on the tax returns for these years by reason of the non-reflection on the books of the company of the special tax deduction for emergency amortization of grain facilities (Tr 29).

During the years here involved Petitioner had an overall investment in grain storage facilities of approximately \$260,000 in 1963 and \$340,000 in 1964 (R 17, Stip. para. 6) and an overall investment in grains and grass seeds of \$207,331 on January 31, 1963 (R 33) and \$403,367 on January 31, 1964 (R 43).

In the initial stage of formation, Petitioner was engaged in the operation of grain elevators and a warehouse. The operation of the warehouse was to buy grain and seed from the farmers, process the same by cleaning and bagging and then selling the end product. (Tr 16).

Due to the instigation of the soil bank and diversified feed grain programs of 1961 by the Federal government, substantial amounts of acreage were removed from production and thereby storage income from the elevators was reduced. To offset this reduction Petitioner entered into the trading of grass seed on a world-wide basis. (R 18, Stip. para. 8) By reason of this trading on a world-wide basis the corporate



sales increased significantly despite the decrease in acreage production in the local area (R 18 Stip. para. 9), and the taxable income was increased to a new corporate high in each of the subsequent years (R 72).

. For the fiscal years here involved the sales from trading represented approximately .85% of the gross income with the remaining 15% being earned from grain storage and cleaning operations (R 17, Stip. para. 6). Almost all the income for the years here involved was attributable to the trading operations (Tr 17-8, 39).

Trading is a highly competitive and speculative operation and its success is almost entirely dependent upon the abilities of the trader (Tr 18-20). One serious error of judgment in the buying and selling on the fast fluctuating market could leave the trader's firm in a very precarious position (R 18, Stip. para. 8). The mortality among businesses in such operations is high. Mr. Rodgers testified that there was in the past years three or four in the West Willamette Valley that had gone out of business and several of them by the bankruptcy route". (Tr 19)

Mr. Rodgers does all the trading for Petitioner (Tr 18). In this position, constant devotion to and study of weather and crop conditions throughout the world is required (R 18, Stip. para. 8). Due to the varying time differentials around the world, Mr. Rodgers has received telephone calls dealing with the business of Petitioner at all hours of the day and night (R 18, Stip. para. 10), and usually must devote about twelve hours a day to the operations of the Petitioner (Tr 18). Other



than a possible business convention, Mr. Rodgers has not taken a vacation in the last eight years (Tr 25).

Mr. Rodgers is highly thought of by others in the trading business and has a reputation of being highly competent. Mr. Dave Lees, an employee of a competitor of Petitioner, testified that Mr. Rodgers was "real competent and is a good trader and his contracts are good. His integrity is above reproach and he does a lot of business". (Tr 41) Mr. William K. Wiley, another competitor, testified that Mr. Rodgers' reputation is "excellent", and he is "well thought of" and "very competent" (Tr 54).

In addition to doing all the trading, Mr. Rodgers was also ultimately responsible for the other operations of Petitioner, including the grain elevators. The Petitioner has "roughly half a dozen" permanent employees and during the summer months an additional forty to fifty employees are hired to help in the operation of the grain elevators (Tr 20).

For the fiscal year ended January 31, 1963, Mr. Rodgers was paid a compensation of \$41,250 and for the fiscal year ended January 31, 1964, a compensation of \$55,200 (R 17, Stip. para. 5). For the same period Petitioner paid its other two principal employees an aggregate of \$18,785.20 for the fiscal year ended January 31, 1963, and \$27,281.20 for the fiscal year ended January 31, 1964. (R 19, Stip. para. 11). Part of the compensation paid to Mr. Rodgers and Petitioner's other principal employees was in the form of a bonus paid at the end of each of the years, a practice which Petitioner had followed in prior





years. (R 17, 19, Stip. para. 5, 11).

For the nine years from Petitioner's formation through the years here involved, the compensation paid to its officers and its taxable income are as follows (R 72):

<u>Calendar Year</u>	<u>Compensation Paid to Mr. Giesy</u>	<u>Compensation Paid to Mr. Rodgers</u>	<u>Total Compensation Paid to Officers</u>	<u>Taxable Income</u>
31, 1956	\$ 2,100.00	\$ 2,100.00	\$ 4,200.00	\$ 2,452.67
31, 1957	5,400.00	6,300.00	11,700.00	13,116.65
31, 1958	13,600.00	17,200.00	30,800.00	13,045.01
31, 1959	6,600.00	10,700.00	17,300.00	(14,104.72)
31, 1960	_____	22,000.00	22,000.00	4,713.14
31, 1961	_____	22,000.00	22,000.00	(16,338.48)
31, 1962	_____	29,000.00	29,000.00	24,681.67
31, 1963	_____	41,250.00	41,250.00	26,362.78
31, 1964	_____	55,200.00	55,200.00	34,630.25

The average annual compensation received by Mr. Rodgers from Petitioner for the above nine-year period was approximately \$2,860.

The average annual compensation received by Mr. Rodgers for the three years he was employed as manager of Derry Warehouse Co., a corporation in which he owned no stock, was significantly in excess of the average annual compensation he received from Petitioner for the above nine-year period. Mr. Rodgers received for his duties as manager an average annual compensation of \$6,050 per year from Derry Warehouse Co. (Tr 28). His duties as manager required of him only a forty-hour work week and no participation in trading operations (Tr 23).

In the early years of Petitioner, Mr. Rodgers testified that he paid himself less than he was worth so that the earnings would be left in the corporation thereby enabling Petitioner to grow (Tr 21). Mr. Giesy also testified that they did not intend the



compensation to represent the value of their services because they wanted to build up the business (Tr 57).

Mr. Dave Lees testified that his compensation was comparable to the compensation received by Mr. Rodgers from Petitioner for the fiscal years ending January 31, 1963 and January 31, 1964 (Tr 46-7). The corporation for which Mr. Lees works is in competition with Petitioner, and Mr. Lees serves as its president. The corporation is engaged in the trading of grain, seed and commodities with Mr. Lees making all of the trading decisions (Tr 40-1, 45, 48). Mr. Lees testified that the operations of his corporation were comparable to those of Petitioner with the exception that his corporation operated no grain elevators (Tr 41).

Mr. Lees further testified that the compensation paid to Mr. Rodgers in view of the Petitioner's net profits was not unusual (Tr 46), and that "I know of competitors whose compensation is about the same as Mr. Rodgers'" (Tr 45). He also explained that in the trading business if a man does a good job and he asks for more money and the firm is making more money, he is given more money (Tr 45).

Mr. William Wiley, whose business is comparable in the major respects to the trading operations of Petitioner, also testified that his compensation was comparable to the compensation received by Mr. Rodgers for the fiscal year here involved (Tr 54).

Mr. Rodgers testified that he did not believe he was overpaid by the compensation he received for services rendered



the fiscal years ending January 31, 1963 and January 31, 1964 (Tr 21-2).

The testimony of Mr. Rodgers is corroborated by the evidence of the annual rate of return on the invested capital of petitioner. The annual rate of return on the invested capital (capital plus retained earnings) of petitioner after the deduction of Mr. Rodgers' compensation and Federal income taxes were as follows for the first nine years of petitioner's operations, the average return being 18.92 per cent (R 74):

<u>Fiscal Year Ended</u>	<u>Percentages of Return</u>
1/31/56	15.18%
1/31/57	14.10%
1/31/58	43.94%
1/31/59	13.09%
1/31/60	30.27%
1/31/61	2.35%
1/31/62	20.42%
1/31/63	15.57%
1/31/64	15.41%

Mr. Harold Brevig, the certified public accountant for petitioner, testified that he did accounting work for other local companies that could be considered comparable to Petitioner and that he determined by computation that not one of these other clients had a higher rate of return on invested capital (Tr 34). Mr. Brevig explained that the local companies to which he referred were primarily in the trading business like the Petitioner and that trading was at least as large a part of their business as was of the Petitioner's business (Tr 35).

The average annual return among the five hundred largest corporations in the United States was 10.5% for 1964 and 9.1% for 1963 (Tr 31-2). The average annual return over a nine-year



period for eight large corporations which were somewhat comparable  
to Petitioner were 4.3%, 7.15%, 13.27% 10.85%, 8.93%, 5.60%,  
2.62%, and 10.0% (Tr 33-4)





SPECIFICATIONS OF ERROR

Petitioner contends the Tax Court of the United States erred as follows:

1. In not recognizing the economic realities which negate the adverse inferences drawn by the Court.
2. In considering only the compensation paid during the years at issue without taking into account the full picture.
3. In holding it was not bound by the uncontradicted and unimpeached testimony of Mr. Lees and Mr. Wiley.
4. In refusing to admit into evidence the testimony of Mr. Lees concerning his opinion of the reasonableness of the compensation paid by Pacific Grain, Inc. to Mr. Rodgers.
5. In failing to recognize and to be bound by the testimony of Mr. Rodgers that the compensation paid to him by Pacific Grains, Inc. for the fiscal years ending January 31, 1963 and January 31, 1964 was reasonable.
6. In holding that the evidence concerning the rate of return on the invested capital of Pacific Grains, Inc. for the fiscal years ending January 31, 1963 and January 31, 1964 was of scant value.
7. In holding that Pacific Grains, Inc. had failed to meet its burden of proof and that the determination of the Commissioner must be sustained.



## SUMMARY OF ARGUMENT .

As confirmed by the Commissioner in his Regulations, determination of reasonableness of compensation paid for a particular year should take into account all the compensation paid to the employee, including compensation for prior years. If total, aggregate compensation paid to the employee through the last year at issue is reasonable for all services rendered by the employee to the end of such year, no portion of the compensation is unreasonable.

Mr. Rodgers' employment as President of Petitioner covers a span of nine years commencing with the formation of Petitioner in February, 1955, continuing through the last year here involved (January 31, 1964). The aggregate compensation paid Mr. Rodgers over such nine year period averaged \$22,860.00 per year.

In the usual reasonable compensation case, there is no prior employment record of the subject individual to throw light upon the value of his services. Then, for want of something better, compensation paid others in comparable positions must be utilized as the primary basis of determination. The instant case is unique in this respect.



efore forming Petitioner in February, 1955, Mr. Rodgers as manager of Derry Warehouse Co., a grain elevator company near Rickreall, Oregon. It is stipulated that Petitioner, with Mr. Rodgers as President, ". . . commenced operations literally 'across the street' from Derry Warehouse and directly competed with Derry Warehouse".

When a person follows the aggressive American tradition of quitting his job to open a competing business across the street, the compensation received by such individual from his prior employer should have a significant bearing upon the worth of his services to the new business, particularly where (as here) the competition is successful to such an extent that the business realizes a remarkable 15% after-tax return on invested capital despite payment of the compensation alleged to be excessive. A person capable of such accomplishments should be worth compensation equal to what he would have received from his former employer if he had continued for a similar period of time at the average rate of compensation paid by the former employer. During the three years Mr. Rodgers worked as manager of Derry Warehouse Co., his compensation averaged \$26,050.00 per year. This is substantially more than the \$22,860.00 per year average of the compensation paid Mr. Rodgers by Petitioner through the last year at issue.

The Tax Court ignores the conclusive impact of the foregoing and focuses attention on the fact that the \$41,250.00 and \$55,200.00 paid by Petitioner to Mr. Rodgers as compensation for the fiscal years ending January 31, 1963 and January 31,



January 31, 1962. Unable to find satisfactory evidence that such "dramatic jumps" were justified by increased duties and responsibilities on the part of Mr. Rodgers during the fiscal years ended January 31, 1963 and 1964 over the duties and responsibilities during the fiscal year ended January 31, 1962, the Tax Court concludes that the increases were intended as distributions of earnings rather than compensation for services rendered.

The "dramatic jumps" in Mr. Rodgers' compensation are attributable to economic motivation furnished by the corporate tax structure whereunder Congress, in recognition of the financial difficulties faced by small corporations, taxes the first \$25,000.00 of corporate taxable income at a substantially lower rate than taxable income over \$25,000.00. While a corporation is under the \$25,000.00 taxable income level, compensation forbearance by the controlling stockholder results in corporate retention of 70% after taxes per each dollar not paid as compensation. Mr. Rodgers acquiesced in receipt of less than reasonable compensation during the years that his forbearance generated 70% after-tax dollars to Petitioner. The situation changed when taxable income of Petitioner reached \$25,000.00, as it did for the years at issue. Then, compensation forbearance would have left the corporation with only 48% after taxes per dollar not paid as compensation.

Nothing in the tax law requires that a corporation pay reasonable compensation to its controlling officer-stockholder. It is perfectly legitimate to pay less than reasonable compensation when the savings resulting therefrom





increase corporate surplus by 70¢ after taxes per each retained dollar. Such underpayment does not preclude the making up for past underpayments when taxable income exceeds \$25,000.00 leaving the corporation with only 48¢ after taxes per each dollar not paid in compensation. This is precisely what Congress encouraged by creating a difference in tax rates on corporate taxable income under \$25,000.00 and taxable income over \$25,000.00.

The important thing is not the erratic compensation pattern motivated by tax considerations, but the question is whether the total, aggregate compensation paid over the full span of years through the last year at issue is reasonable for the total services performed during such years. As set forth above, the aggregate compensation paid Mr. Rodgers by Petitioner from the time of its formation in February, 1955 through January 31, 1964, was less than the amount Mr. Rodgers would have received during the same period of years if he continued with Derry Warehouse Co., earning compensation at the same average rate received during the three years he was Manager of Derry Warehouse Co.

By emphasizing the foregoing unique feature of this case, Petitioner does not concede that the compensation paid Mr. Rodgers for the fiscal years ended January 31, 1963, and January 31, 1964, was unreasonable if judged on the basis of those years alone. Substantial evidence presented by Petitioner sustains the reasonableness of such compensation without taking into account the under payments in prior years.



Mr. Lees and Mr. Wiley, who occupy comparable positions in the trading business, each testified that his compensation was comparable to the compensation received by Mr. Rodgers for the years here involved. Mr. Lees further testified that Mr. Rodgers' compensation in relation to the net profits of Petitioner was not unusual and that he knew of other men in comparable positions in the trading business whose compensation was also about the same as that of Mr. Rodgers. Since this testimony was uncontradicted and unimpeached, the Tax Court was required by the rule of this court to follow such testimony with its strong inference of the reasonableness of the compensation paid to Mr. Rodgers.

Mr. Rodgers, himself, testified that the compensation paid to him for the years here involved was reasonable. The Commissioner did not attempt to impeach this testimony or present any testimony or other evidence to the contrary. On this evidence the Tax Court was also required to consider and follow under the rule of this Court.

Petitioner established by stipulated facts that for the years here involved, it had a return on invested capital (capital plus retained earnings) of over 15% after payment of Mr. Rodgers' compensation and Federal income taxes. Such a return, according to the Petitioner's certified public accountant, was as great as any of his other clients which were comparable to the Petitioner and was far greater than the average return earned by the 500 largest corporations in the United States. This evidence being uncontradicted and unimpeached, the Tax Court could not arbitrarily ignore such evidence which showed an after-tax return of over 15% on



invested capital as a most satisfactory return. Since income can only be earned through the use of capital or labor and since the invested capital of petitioner was being most satisfactorily compensated for its use, the Tax Court should have recognized that Mr. Rodgers was not being paid more than a reasonable compensation for his services during the years here involved.

Despite the foregoing evidence and evidence of the substantial skill, hard work and heavy responsibility required of Mr. Rodgers in his duties for Petitioner, the Tax Court held that the Petitioner had not overcome its burden of proof. Obviously, the Petitioner's evidence was such that the Commissioner's determination could have been found inaccurate, and so the presumption of correctness in favor of the Commissioner's determination disappeared. With the disappearance of the presumption, the Tax Court was required to render its decision only on the basis of the evidence presented.

Aside from the evidence of the Petitioner, the Tax Court could only look to certain stipulated facts which the Commissioner asserted gave the impression that part of the compensation for the years here involved looked like disguised dividends. However, when these facts are viewed within the context of this case, the inference does not readily follow from these stipulated facts, and a far more logical explanation appears which in no way indicates either disguised dividends or unreasonable compensation. Having no evidence,



invested capital as a most satisfactory return. Since income can only be earned through the use of capital or labor and since the invested capital of petitioner was being most satisfactorily compensated for its use, the Tax Court should have recognized that Mr. Rodgers was not being paid more than a reasonable compensation for his services during the years here involved.

Despite the foregoing evidence and evidence of the substantial skill, hard work and heavy responsibility required of Mr. Rodgers in his duties for Petitioner, the Tax Court held that the Petitioner had not overcome its burden of proof. Obviously, the Petitioner's evidence was such that the Commissioner's determination could have been found inaccurate, and so the presumption of correctness in favor of the Commissioner's determination disappeared. With the disappearance of the presumption, the Tax Court was required to render its decision only on the basis of the evidence presented.

Aside from the evidence of the Petitioner, the Tax Court could only look to certain stipulated facts which the Commissioner asserted gave the impression that part of the compensation for the years here involved looked like disguised dividends. However, when these facts are viewed within the context of this case, the inference does not readily follow from these stipulated facts, and a far more logical explanation appears which in no way indicates either disguised dividends or unreasonable compensation. Having no evidence,





r at the most only a dubious inference, to consider in addition to the significant and substantial evidence presented by the Petitioner, the Tax Court was clearly erroneous in holding that the Petitioner had failed to meet its burden of proof. The Tax Court cannot substitute its own innate conception of reasonableness in place of the significant and substantial evidence to the contrary.



r at the most only a dubious inference, to consider in addition to the significant and substantial evidence presented by the Petitioner, the Tax Court was clearly erroneous in holding that the Petitioner had failed to meet its burden of proof. The Tax Court cannot substitute its own innate conception of reasonableness in place of the significant and substantial evidence to the contrary.



FIRST SPECIFICATION OF ERROR

*The Tax Court erred in not recognizing the economic realities which negate the adverse inferences drawn by the Court.*

ARGUMENT

The primary fact relied on by the Tax Court is that the \$41,250 and \$55,200 paid by Petitioner to Mr. Rodgers as compensation for the fiscal years ended January 31, 1963 and January 31, 1964, respectively, substantially exceeded the \$29,000 in compensation paid to Mr. Rodgers for the fiscal year ended January 31, 1962. Unable to find satisfactory evidence that such "dramatic jumps" were justified by increased duties and responsibilities on the part of Mr. Rodgers during the fiscal years ended January 31, 1963 and 1964 over the duties and responsibilities during the fiscal year ended January 31, 1962,<sup>1</sup> the Tax Court concludes that the increases were intended as distributions of earnings rather than compensation for services rendered.

While the Tax Court uses the \$29,000 paid for the fiscal year ended January 31, 1962 as a basis for the determination that "jumps" in the two subsequent years were intended as

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<sup>1</sup> The Tax Court so found despite the fact that the dollar volume of sales for the fiscal year ended January 31, 1964 had increased by 34 per cent over the dollar volume of sales for the fiscal year ended January 31, 1962 (R 18, Stip. para 9). Most of such increase coming from the trading by Mr. Rodgers of grass seed on a world-wide basis (R 18, Stip. para. 8).



distributions of earnings, the Tax Court fails to point out that the \$29,000 constituted a \$7,000 jump over the \$22,000 paid during each of the prior fiscal years ended January 31, 1960 and 1961. The same economic factors which motivated the \$7,000 jump to \$29,000 also motivated the subsequent jumps to \$41,250 and \$55,200. The fiscal year ended January 31, 1962 was the first year of Petitioner's existence when the taxable corporate income would have exceeded \$25,000 at the then prevailing rate of Rodgers' compensation. Whether corporate taxable income is less than \$25,000 or more than \$25,000 has significance. Under the corporate tax structure in existence for many years, corporate taxable income under \$25,000 has been taxed at a lesser rate than taxable income over \$25,000. For the years here involved, corporate taxable income under \$25,000 was taxed at 30% and corporate taxable income in excess of \$25,000 was subject to an additional surtax of 22%, making a total tax of 52% on corporate taxable income over \$25,000. The Revenue Act of 1964<sup>2</sup> applicable to taxable years beginning after December 31, 1963 reduced corporate taxes, and the explanatory committee reports contain the following significant statement:

"The 'reversal' of the corporate rates should be a substantial benefit to small business. The substitution of a 22-percent rate for the 30-percent rate represents a rate reduction of nearly 27 percent on the first \$25,000 of income, as contrasted to the rate reduction for above \$25,000 of slightly less than 8 percent...





"Your committee believes that it is important to provide a greater rate reduction for small businesses because of their importance in maintaining competitive prices in our economy, and also because of the greater difficulty small businesses have in finding outside funds to finance their expansion. As a result they have traditionally found it necessary to expand largely out of income remaining after tax."<sup>3</sup>

This makes it clear that the lower corporate tax on the first \$25,000 of taxable income is intended as an encouragement to small business for the purpose of enabling them to accumulate after-tax income, a thing to be fostered because small businesses are important in maintaining competitive prices in our economy.

While the difference in tax rates applicable to income under \$25,000 and income over \$25,000 is greater under the Revenue Act of 1964 than under the Act applicable to the years here at issue, there was nonetheless a 22% difference between the tax rates applicable to Petitioner's taxable income under \$25,000 and taxable income over \$25,000. Such a tax structure furnishes strong motivation for a small corporation to do whatever it can to build up the first \$25,000 of net annual income. An obvious way to control taxable corporate income is through the amount of compensation paid controlling stockholders. Forbearance of a controlling stockholder in taking compensation when the corporation is under the \$25,000 income level will leave the corporation with 70¢ out of each dollar

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<sup>3</sup> H. R. Rep. No. 749, 88th. Cong., 1st Sess. 27 (1963);  
S. Rep. No. 830, 88th. Cong., 2d Sess. (1964).



not paid as compensation. When corporate taxable income exceeds the \$25,000 level, each dollar of compensation forbearance leaves the corporation with only 48¢ after taxes. It is much easier to forbear taking deserved compensation when the reward to the corporation is 70¢ after-tax dollars than when the reward is only 48¢ after-tax dollars.

As stated by this Court in the recent case of Murphy Logging Co. v. United States, (9th Cir. May 15, 1967) 67-1 U.S.T.C. Par. 9461:

"...Tax reduction is not evil if you do not do it evilly. Often an inefficient operator, wise as to taxes, can do better than an efficient operator who is stupid about his taxes."

In Commissioner v. Brown, 380 U.S. 563, 579-80 (1965) affirming decision of this Court, Justice Harlan's concurring opinion relates:

"...the tax laws exist as an economic reality in the business man's world, much like the existence of a competitor. Businessmen plan their affairs around both and a tax dollar is just as real as one derived from any other source."

Petitioner and Mr. Rodgers would have been stupid and oblivious to economic reality if they had not responded to the Congressional encouragement afforded small corporations in building up after-tax dollars at the preferential rate applicable to corporate taxable income under \$25,000.

It is no mere coincidence that the \$7,000 compensation increase given Mr. Rodgers for the fiscal year ended January



1, 1962 reduced Petitioner's taxable income to \$24,681.67 which is about as close to \$25,000 as one can come since bonuses are declared just prior to the end of the fiscal year on the basis of tentative figures. The Commissioner has never complained about the amount of compensation paid to Mr. Rodgers for the fiscal year ended January 31, 1962. The same motivation influenced the amount of compensation paid to Mr. Rodgers in subsequent years. The \$41,250 for the fiscal year ended January 1, 1963 reduced Petitioner's taxable income to \$26,362.78 and the \$55,200 paid to Mr. Rodgers for the fiscal year ended January 31, 1964 reduced Petitioner's taxable income to \$34,630.25.

Nothing in the tax law requires that a corporation pay reasonable compensation to its controlling officer-stockholders. It is perfectly legitimate to pay less than reasonable compensation when the savings resulting therefrom increases corporate surplus by 70¢ after taxes per each retained dollar. This does not preclude the payment of reasonable compensation, or even the making up for past underpayments, in subsequent years when corporate taxable income exceeds \$25,000 and compensation forbearance would leave the corporation with only 8¢ after-tax dollars. As indicated by the above quotation from the committee's reports, this is precisely what Congress intended by creating a difference in tax rates on net income over \$25,000 and net income under \$25,000. The stated reason

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<sup>4</sup> See Lucas v. Ox Fibre Brush Co., 281 U.S. 115, 119 (1930)



by Congress expended the benefit to small business was the recognized importance of such business in "maintaining competitive prices in our economy". Petitioner certainly satisfied this expectation through its competition with Derry Warehouse Co. and others, and through its trading activities.

It is quite ironic that the efforts of Petitioner to take advantage of a Congressional concession to small businesses created the situation which resulted in the assessment of an 18,258.06 deficiency. Such deficiency is approximately 17% of the retained earnings which Petitioner laboriously accumulated from its formation in February 1955 through January 1964. What cries of anguish would evolve if a large competitor of Petitioner were deprived of 17% of its retained earnings. Somehow, the Commissioner and the Tax Court expect Petitioner to absorb this loss and still fulfill the Congressional desire of affording effective competition. Also ironic is the reason given by the Tax Court for sustaining the deficiency - that the disallowed compensation was intended as a distribution of earnings. It is perfectly ridiculous to say that Petitioner intended to distribute earnings during the years ended January 31, 1963 and 1964 when the immediately preceding year was the first time Petitioner reached the \$25,000 level. In the above quotation from the committee reports, Congress recognized that small corporations under the \$25,000 per year level "...have





traditionally found it necessary to expend largely out of income remaining after taxes". Congressionally recognized necessity of small corporations to rely upon retained income after taxes for expansion militates against judicial inference that a small corporation, such as Petitioner, intends a distribution of earnings. Upon reaching the \$25,000 level, a small corporation may reward its president by paying reasonable compensation for current services, and even make up for past forbearances, because the corporation is spending 48¢ after-tax dollars rather than 70¢ after-tax dollars. It defies reality, however, to conclude solely from a jump in compensation made by a corporation when it begins spending 48¢ dollars that a distribution of earnings rather than compensation was intended.

While the above related economic realities explain Petitioner's erratic compensation pattern thereby negating the adverse inference drawn by the Tax Court, the following questions remain: (i) should the prior years when Petitioner underpaid Rodgers be considered in determining the reasonableness of Rodgers' compensation for the subject years, and (ii) did Petitioner over-respond to the new experience of spending 48¢ rather than 70¢ dollars?



## SECOND SPECIFICATION OF ERROR

The Tax Court erred in considering only the compensation paid during the years at issue without taking into account the full picture.

### ARGUMENT

When a person's employment covers a span of years, reasonableness of compensation for one or two years cannot be determined without taking into account the services rendered and the compensation paid for all of the years. This self-evident proposition is recognized by the Commissioner in the following extract from his Regulations:

"...What constitutes a reasonable allowance [for compensation for services rendered] depends upon the facts in the particular case. Among the elements to be considered in determining this are the personal services actually rendered in prior years as well as the current year and all compensation and contributions paid to or for such employee in prior years as well as in the current year. Thus, a contribution which is in the nature of additional compensation for services performed in prior years may be deductible even if the total of such contributions and other compensation for the current year would be in excess of reasonable compensation for services performed in the current year, provided that such total plus all compensation and contributions paid to or for such employee in prior years represents a reasonable allowance for all services rendered by the employee by the end of the current year." (Emphasis added)

5      Treas. Reg. Sec. 1.404(a)-1(b). While the Regulation under Section 404 dealing with deduction of employer contributions to an employee's trust or annuity plan and compensation under deferred payment plans, the above quoted portion of the regulation applies to all compensation, not merely contributions under Section 404(a). In accord are the following cases which consider the reasonable compensation issue: Ernest Burwell, Inc. v. United States, 113 F. Supp. 26, 30 (W. D. S. Car. 1953); Dewel Ridge Coal Sales Co., Inc. 16 CCH Tax Ct. Mem. 140, 143 (1957).



Mr. Rodgers' period of employment as President and principal officer commenced with the formation of Petitioner in February 1955 and covers a period of nine years through the last fiscal year here involved. Set forth below is the compensation paid by Petitioner to Mr. Rodgers during these years:

<u>Fiscal Year Ended</u> <u>January 31,</u>	<u>Total Compensation</u> <u>Including Bonuses</u>
1956	\$ 2,100.00
1957	6,300.00
1958	17,200.00
1959	10,700.00
1960	22,000.00
1961	22,000.00
1962	29,000.00
1963	41,250.00
1964	55,200.00

The above aggregate compensation averages \$22,860 per year.

How does \$22,860 per year compare with the earning power of Mr. Rodgers before coming with Petitioner? For the three years prior to forming Petitioner, Mr. Rodgers was manager of Derry Warehouse Co., a grain elevator company near Rockreall, Oregon in which he owned no stock (R 19, Stip. para. 13). During these years Derry Warehouse Co. paid Mr. Rodgers an average annual compensation of \$26,050 (Tr 28). Such demonstrated ability to earn \$26,050 in the competitive business world without benefit of control over the employer has significance even if there were no similarity between the two jobs. Petitioner could not have enticed Mr. Rodgers away from



Derry Warehouse Co. in an arm's length transaction without assuring him that low compensation in the company's formative years would be made up in the future, so that his compensation over a reasonable future time would average at least the \$26,050 he was then making. Nine years is longer than a reasonable time. How can any portion of compensation averaging less than \$26,050 in nine years be deemed unreasonable?

If comparability between the business of Derry Warehouse Co. and the business of Petitioner is necessary before pertinency can be accorded Mr. Rodgers earning \$26,050 per year from Derry Warehouse Co. under arm's length conditions, such comparability is established by the below quotations from the stipulation:

"In 1952 Mr. Rodgers was made the manager of Derry Warehouse Co., a grain elevator company near Rickreall, Oregon. ...When Messrs. Rodgers and Giesy left Derry Warehouse, they formed Pacific Grains, Inc. in February 1955, and commenced operations literally 'across the street' from Derry Warehouse and directly competed with Derry Warehouse." (R 19, Stip. para. 13) emphasis added.

Direct competition between two companies in the same business, across the road from each other, indicates a certain amount of comparability. More important than comparability is the fact that Petitioner headed by Mr. Rodgers was successful in the competition. Why is it unreasonable for Petitioner to pay to Mr. Rodgers average annual compensation less than the amount previously paid Mr. Rodgers by Petitioner's arch competitor?





In the ordinary "reasonable compensation" case, the amount paid "A" for job "X" is used to establish the reasonableness of the amount paid "B" for job "Y". Naturally, there must be a demonstrated equivalency between job "X" and "Y" for the comparison to make any sense. A completely different situation is presented when "A" and "B" are the same person. Then the algebraic formula starts with a known identity, and the demonstrated ability of "A" to make so many dollars in job "X" should go a long way toward supporting the reasonableness of paying "A" the same dollars to leave job "X" and take job "Y", regardless of similarity between jobs "X" and "Y". All doubt is resolved concerning the reasonableness of compensation in such a situation if job "Y" is competitive with "X", and "A"s performance of job "Y" results in successful competition.

The Tax Court attaches no significance to Mr. Rodgers' employment by Derry Warehouse Co. at \$26,050 per year because the Court found a lack of comparability between the business of Petitioner during the years here involved and the business of Derry Warehouse Co. when Mr. Rodgers was manager. Any such differences are attributable to a change in corporate direction of Petitioner instigated by Mr. Rodgers to overcome an adverse economic development, as related in the following substantially direct quotation from the stipulation:

In 1961 the Federal Government's soil bank programs resulted in the removal from production of substantial acreage in petitioner's area. To



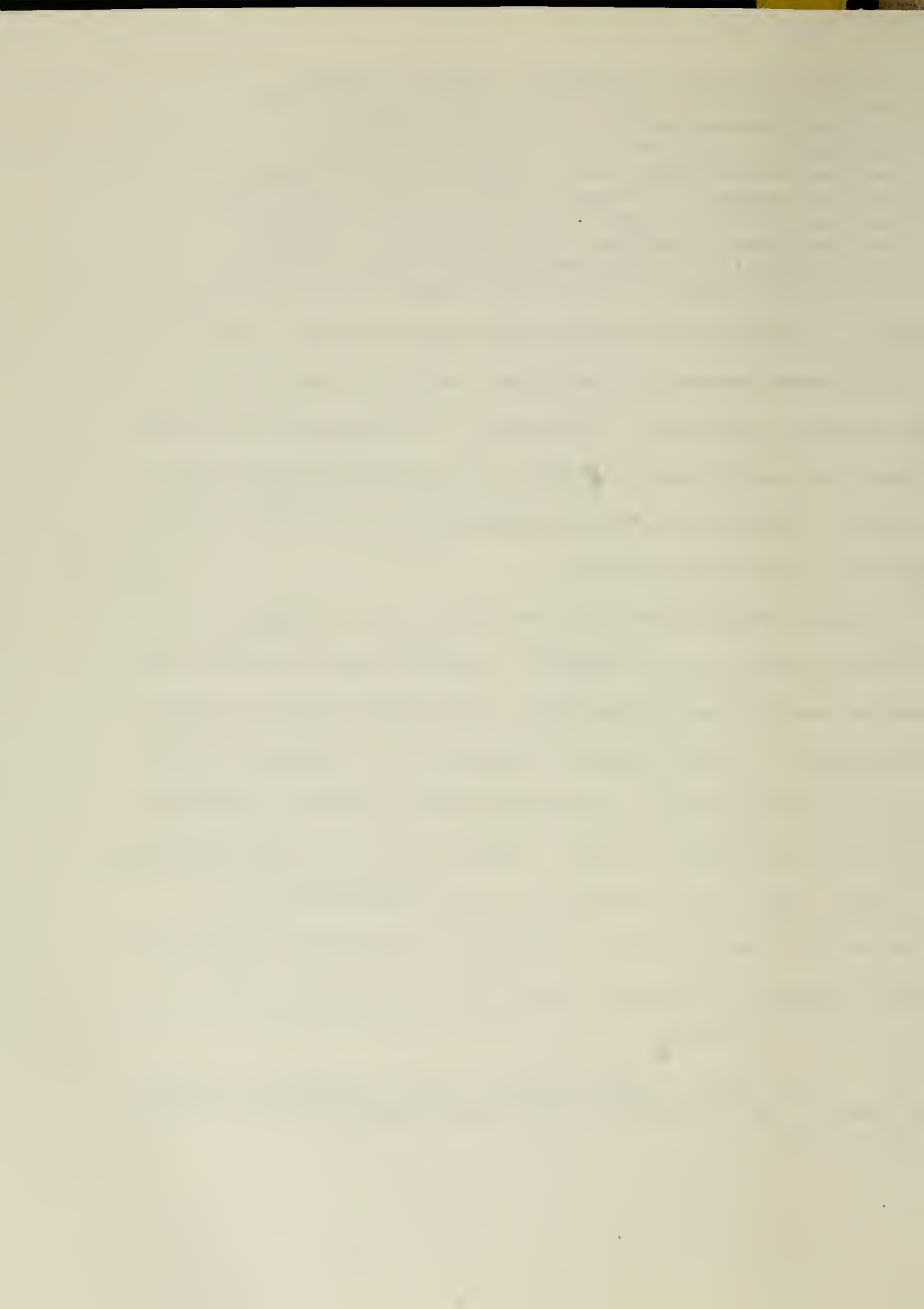
off-set the loss of storage income, Rodgers decided to become active in trading grass seed on a world-wide basis. This was a highly speculative venture, and a serious error in judgment would have been financially disastrous to the company. Constant devotion and study to weather and crop conditions throughout the world was required. Despite the decrease in acreage and production in the area, petitioner increased its sales volume. (R-18, Stip, para. 8-9)

A change in corporate direction which successfully copes with an adverse economic development enhances the value of the president's services. Moreover, Mr. Rodgers was required to accept far more responsibility, to exert far more skill and to work far more hours than required by his duties as manager for Derry Warehouse Co.

Another reason given by the Tax Court for ignoring compensation paid to Mr. Rodgers in prior years is that the corporate resolutions authorizing the bonuses for the years ended January 31, 1963 and 1964 failed to "...indicate such bonuses were intended as compensation for services rendered by him in prior years" (R 82). Nothing in the above quotation from Treas. Reg. Sec. 1.404(a)-1 or any reported case<sup>6</sup> indicates that amounts paid during prior years are taken into account only when corporate resolutions expressly state the

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<sup>6</sup> See, e.g., Ernest Burwell, Inc. v. United States, supra note 5, at 30; Jewel Ridge Coal Sales Co., Inc., supra note 5, at 143.



amounts are intended as compensation for preceding years. The full picture is taken into account unless something expressly limits compensation for a particular year to the services performed during that year alone.<sup>7</sup> There is no such limitation in the instant resolutions. Furthermore, Mr. Rodgers unequivocally testified that there was no intent in the prior years to pay him compensation commensurate with his worth (Tr 21). This uncontradicted testimony was corroborated by that of Mr. Giesy. (Tr 57)

Numerous tests have been devised by the courts to measure the reasonableness of corporate compensation paid to a controlling stockholder. The basic objective of such tests is to ascertain what compensation would have resulted from arm's length bargaining, i.e., what would the corporation have been required to pay if it were not controlled by the recipient. In the present case the answer to this ultimate question is readily apparent without applying any of these tests. Simulation is unnecessary in the presence of actuality. Obviously, Mr. Rodgers could not

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7 Even if the compensation was limited to the services performed during that year alone, the underpayment in prior years still would not be excluded from consideration. As observed by the court in Commercial Iron Works v. Commissioner, 166 F.2d 221, 224 (5th Cir. 1948) it is reasonable business practice "for an employer to recognize and reward sacrifices made by employees in hard, formative days by granting a more generous compensation in the days that are lush."



have been enticed away from Derry Warehouse Co. by another corporation in which he owned no stock unless he was assured that within a reasonable time in the future his compensation from the other corporation would aggregate an amount at least equal to what he could expect if he stayed with Derry Warehouse Co. at the \$26,050 per year then being paid him. It might not be reasonable for Mr. Rodgers to insist upon receiving in the aggregate what he would have received from Derry Warehouse Co. if he had failed to produce for Petitioner. However, Mr. Rodgers produced for Petitioner, as evidenced by the steadily increased retained earnings, a fact which even the Tax Court recognized. Since the aggregate compensation paid to Mr. Rodgers by Petitioner for the nine year period through January 31, 1964 was less than what Mr. Rodgers would have received from Derry Warehouse Co. at \$26,050 per year, none of the compensation paid him through January 31, 1964 could have been unreasonable. This is Petitioner's irrefutable proposition which makes it unnecessary to determine whether Mr. Rodgers and the corroborating witnesses were correct in their belief that the compensation paid Mr. Rodgers for the years at issue was reasonable when judged on the basis of those years alone.





### THIRD SPECIFICATION OF ERROR

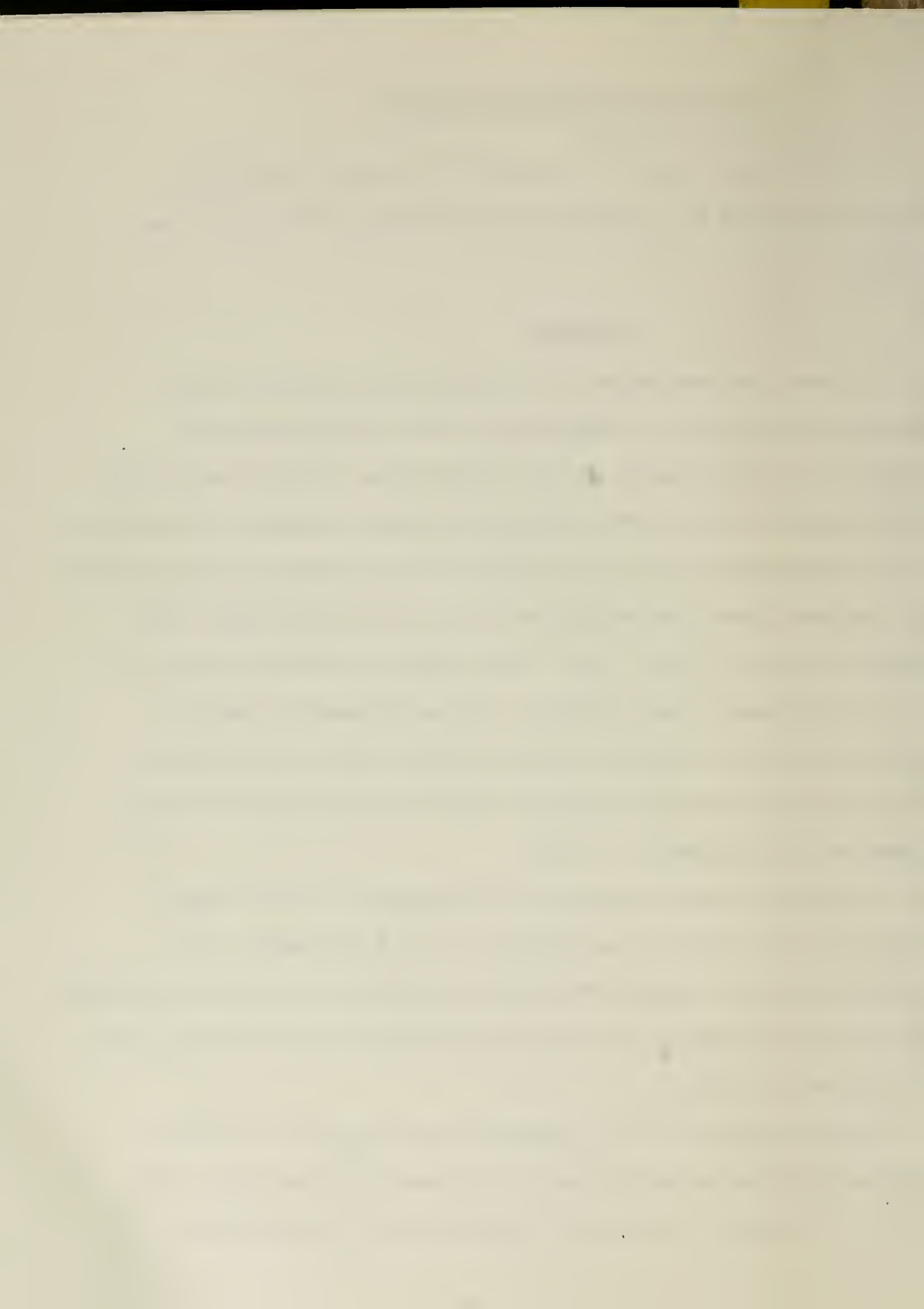
*The Tax Court erred in holding it was not bound by the uncontradicted and unimpeached testimony of Mr. Lees and Mr. Wiley.*

#### ARGUMENT

Mr. Lees, an employee in a comparable position with a corporation which was in competition with Petitioner and comparable in all respects to the Petitioner except that unlike the Petitioner it did not operate any grain elevators, testified that his compensation was comparable to the compensation received by Mr. Rodgers from the Petitioner for the fiscal years here involved (Tr 40-1, 45-8). Mr. Lees further testified that in view of Petitioner's net profits such compensation was not unusual (Tr 46) and that he knew of other men in comparable positions in the trading business whose compensation was about the same as Mr. Rodgers' (Tr 45).

Mr. Wiley, whose business is comparable in its major respects to the trading operations of the Petitioner, also testified that his compensation was comparable to the compensation received by Mr. Rodgers from the Petitioner for the fiscal years here involved (Tr 53-5).

Comparableness of the compensation received by others occupying comparable positions in the same business has long been one of the most important criterion for determination of



reasonableness. However, the Tax Court arbitrarily ignored the above testimony holding itself not bound thereby even though uncontradicted and unimpeached and proceeded to determine the question without assistance of evidence although the Tax Court was devoid of knowledge and experience in this area. In so holding the Tax Court was in error.

The Tax Court cited as the authority for its position Golden Construction Co. v. Commissioner, 228 F.2d. 637 (10th Cir. 1955). In Golden Construction Co. v. Commissioner, supra at 639, the taxpayer had introduced opinion testimony of several witnesses to the effect that the compensation paid was reasonable and the Commissioner had introduced testimony of a witness, who was in a comparable position in a comparable business in the same industry, that his salary and that of the other officers of the company were less than that paid to taxpayer's employee. The Court held that the Tax Court could weigh the conflicting evidence as it saw fit and did not have to accept the opinion testimony over that of the Commissioner's witness. However, there was no conflicting evidence regarding the reasonableness of Mr. Rodgers' compensation in the present case, and if the rule of Golden Construction Co. is as asserted by the Tax Court in the present case, it is clearly contrary

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8 See, e.g., Builders Steel Co. v. Commissioner, 197 F.2d 63, 265 (8th Cir. 1952); Patton v. Commissioner, 168 F.2d 28, 31, (6th Cir. 1948); Treas. Reg. § 1.162-7(b) (3).



the weight of the authority as well as the rule of  
 this Court. In Grace Bros. v. Commissioner, 173 F.2d 170,  
 174 (9th Cir. 1949), this Court declared:

"It is axiomatic that uncontradicted testimony must be followed. [Citations] The only exception to the rule occurs when we are dealing with testimony by witnesses who stand impeached and whose testimony is contradicted by the testimony of others or by physical or other facts actually proved or with testimony which is inherently improbable."

The rule was reiterated by this Court in Anaheim Union Water Co. v. Commissioner, 321 F.2d 253, 260 (9th Cir. 1963):

"The testimony as to the fair market value of the water being uncontradicted and unimpeached, it was not permissible to assume a value at variance with the testimony."

In support of its holding in Anaheim Union Water Co. v. Commissioner, *supra*, this Court cited as authority Loesch & Green Construction Co. v. Commissioner, 211 F.2d 210 (6th Cir. 1954). In Loesch & Green Construction Co., as in the present case, the Tax Court had ignored the uncontradicted and unimpeached testimony concerning the reasonableness of the compensation paid. In reversing the Tax Court, the

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9 See, e.g., Banks v. Commissioner, 322 F.2d 530, 537 (8th Cir. 1963); Erie Stone Company v. United States, 304 F.2d 331, 348 (6th Cir. 1962); Gordon v. Commissioner, 158 F.2d 105, 107 (3d Cir. 1959); Indalantic, Inc. v. Commissioner, 216 F.2d 203, 205 (6th Cir. 1954)

10 See, e.g., Anaheim Union Water Company v. Commissioner, 321 F.2d 253, 260 (9th Cir. 1963); Grace Bros. v. Commissioner, 173 F.2d 170, 174 (9th Cir. 1949).



sixth Circuit declared:

"Their testimony was unimpeached and should have been accepted by the Tax Court in a matter in which it had no knowledge or experience upon which it could exercise independent judgment; and such evidence cannot be arbitrarily disregarded. ...Where unimpeached, competent and relevant testimony on behalf of a taxpayer is uncontradicted, it may not be arbitrarily discredited and disregarded, and the Tax Court cannot reject or ignore this evidence and determine the propriety of the amount of salaries paid upon its own innate conception of reasonableness." Id. at 212. 11

The Commissioner in the present case presented no testimony or other evidence to contradict the witnesses. Neither of the witnesses were impeached and their veracity was in no way questioned by the Tax Court. Therefore, since the Tax Court had no knowledge or experience upon which it could exercise an independent judgment, the testimony of both Mr. Lees and Mr. Wiley was binding on the Tax Court. Mr. Lees and Mr. Wiley both having testified to the comparableness of Mr. Rodgers' compensation, the Tax Court was required to accept such evidence with its strong inference of reasonableness.

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11 Accord, Indialantic, Inc. v. Commissioner, supra note 9, at 205: "This court has repeatedly held that the Tax Court is not authorized to disregard uncontradicted testimony concerning the worth and the reasonableness of services rendered. The value of the services is unquestioned and the decision of the Tax Court ignores the undisputed facts."





FOURTH SPECIFICATION OF ERROR

The Tax Court erred in refusing to admit into evidence the testimony of Mr. Lees concerning his opinion of the reasonableness of the compensation paid by Pacific Grain, Inc. to Mr. Rodgers.

ARGUMENT

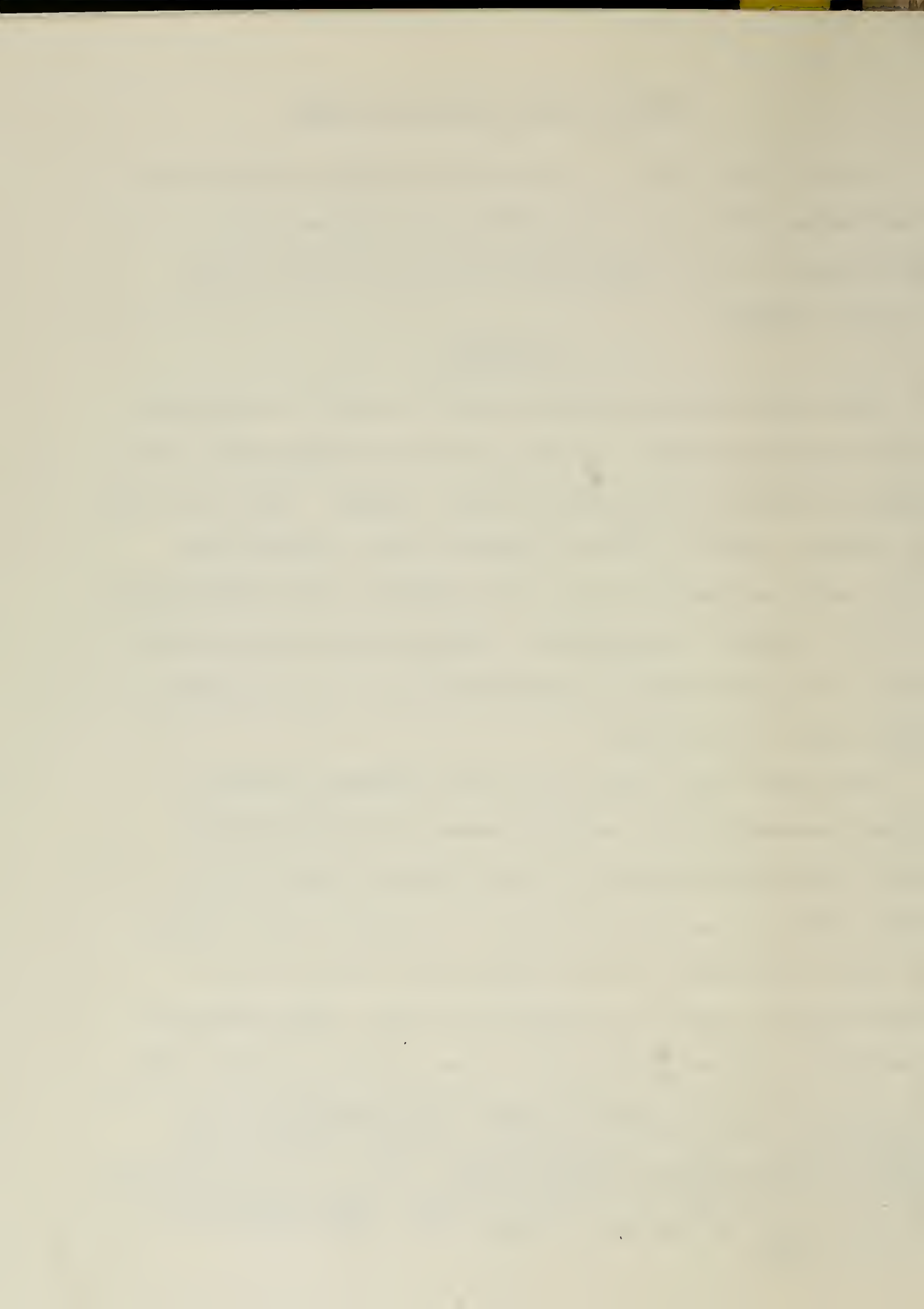
Petitioner attempted at the time of trial to introduce opinion testimony of Mr. Lees as to the reasonableness of the compensation paid by Petitioner to Mr. Rodgers. The Tax Court held, however, that it did not want Mr. Lees' opinion and that he could not testify as to his opinion of the reasonableness of Mr. Rodgers' compensation since he was not an expert (Pr 42-4, fully set forth in Appendix "A"). In so holding the Tax Court was in error.

The Courts have long allowed and accepted opinion testimony concerning the reasonableness of compensation. The only expertise required of the witness is that he be familiar with the particular trade or business in the local area, with the taxpayer in his operations, and with the capabilities and work of the employee whose compensation is in question. The testimony of Mr. Lees clearly depicts this

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<sup>12</sup> See, e.g., Loesch & Green Construction Co. v. Commissioner, 211 F.2d 210, 211-212 (6th Cir. 1954); R. F. Earnsworth & Co., Inc. v. Commissioner, 203 F.2d 490, 492 (5th Cir. 1953); Idaho Livestock Auction, Inc. v. United States, 37 F. Supp. 875, 879 (E. D. Idaho 1960); Jewel Ridge Coal Sales Co., Inc., 16 CCH Tax Ct. Mem. 140, 143 (1957).

<sup>13</sup> Ibid.



miliarity and thus his competence to testify concerning  
s opinion of the reasonableness of the compensation paid to  
. Rodgers (Tr 40-8).

The Tax Court had no experience or knowledge of its  
n as to the reasonableness of salaries paid in the trading  
business. Thus, the opinion of reasonable compensation from a  
mpetent witness in the trading business was of value. The  
x Court should have therefore admitted and considered the  
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inion testimony of Mr. Lees.

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14 See, e.g., Loesch & Green Construction Co. v.  
Commissioner, supra note 12 at 211-12.



FIFTH SPECIFICATION OF ERROR

*The Tax Court erred in failing to recognize and to be bound by the testimony of Mr. Rodgers that the compensation paid to him by Pacific Grains, Inc. for the fiscal years ending January 31, 1963 and January 31, 1964 was reasonable.*

ARGUMENT

While the Tax Court did not permit Mr. Lees to testify as to his opinion of the reasonableness of the compensation paid to Mr. Rodgers, it did allow Mr. Rodgers to do so. Mr. Rodgers testified that he did not believe his compensation for the years here involved to be unreasonable (Tr 21-22). In his testimony the Tax Court completely ignored and failed to consider in rendering its decision. In so doing, the Tax Court erred.

No one was in a better position to know what was reasonable compensation than Mr. Rodgers and he testified that the compensation was reasonable. <sup>15</sup> As observed by the court in Gordy Tire Co. v. United States, 296 F.2d 476, 479 Ct. Cl. 1961).

"Even people with an interest in the nature of their testimony are expected to tell the truth, and must be presumed to have done so, unless the contrary appears".

The integrity of Mr. Rodgers is above reproach (Tr 411). The Commissioner did not attempt to discredit such testimony

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<sup>15</sup> Gordy Tire Co. v. United States, 296 F.2d 476, 478 Ct. Cl. 1961)



n cross-examination and did not present any direct testimony  
r other evidence showing the compensation to be unreasonable.  
he testimony of Mr. Rodgers should have therefore been  
onsidered by the Court.

Since the Tax Court was required to consider the  
estimony and since the testimony was uncontradicted and  
nimpached, the Tax Court was bound by this testimony to find  
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hat the compensation was reasonable, especially in view of  
he other substantial evidence presented by the Petitioner.  
t is of no consequence that the testimony is of an interested  
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ather than a disinterested party. Admittedly, such testimony  
s not the most satisfactory, but as was already discussed  
he Tax Court erroneously excluded the corroborating testimony  
hich Petitioner had intended to present. Moreover, if the  
ompensation was unreasonable in the present case, the  
ommissioner should have been able to produce at least one  
itness that could have so testified.

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16 See, e.g., Anaheim Union Water Co. v. Commissioner,  
supra note 10, at 260; Grace Bros. v. Commissioner, supra note  
0 at 174. See generally, discussion at pp. supra.

17 See e.g., Ansley v. Commissioner, 217 F.2d 252,  
56-257 (3rd. Cir. 1954); A. & A. Tool & Supply Co. v.  
Commissioner, 182 F.2d 300, 303-04 (10th. Cir. 1950).





## SIXTH SPECIFICATION OF ERROR

*The Tax Court erred in holding that the evidence concerning the rate of return on the invested capital of Pacific Grains, Inc. for the fiscal years ending January 31, 1963 and January 31, 1964 was of scant value.*

### ARGUMENT

The rate of return on invested capital (capital plus retained earnings) has long been recognized as an important criterion by the Courts and the Internal Revenue Service, and in recent Court of Claims cases the rate of return on invested capital has played a vital role in the determination of reasonable compensation. The rate of return on invested capital is important because income can only be earned through the use of capital or labor. Therefore, if the capital is being satisfactorily compensated for its use, a very strong inference arises that labor is not being unreasonably

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18 See, e.g., Olympia Veneer Co., 22 B.T.A. 892, 906-07 (1931) acq. X-2 Cum. Bull. 53; Benz Brothers Co., 20 B.T.A. 214, 1222 (1930) acq. X-1 Cum. Bull. 6; The Law and Credit Co., 5 B.T.A. 57, 60 (1926) acq. VI-I Cum. Bull. 4.

19 See, e.g., A.R.R. 53, 2 Cum. Bull. 110 (1920).

20 See, e.g., Boyd Construction Co. v. United States, 39 F.2d 620, 624 (Ct. Cl. 1964); Bringwald, Inc. v. United States, 34 F.2d 639, 642, 644 (Ct. Cl. 1964); Gordy Tire Co. v. United States, 296 F.2d 476, 478-79 (Ct. Cl. 1961).



ompensated for its efforts in producing the income.

In the present case, Petitioner established by stipulated facts and uncontradicted testimony that Petitioner had received a highly satisfactory rate of return from its invested capital. It was stipulated that Petitioner had a return on invested capital of 15.57% and 15.41% for the respective years here involved after payment of Mr. Rodgers' compensation and Federal income taxes (R 74). It was also stipulated that Petitioner had an average rate of return on invested capital for the first nine years of 18.92% (R 74). These figures are substantially above the national average of the five hundred largest corporations, which was 9.1% and 10.5% for the respective years here involved, as well as above the average return on invested capital of eight large corporations which were somewhat comparable to Petitioner (Tr 32-4).

Mr. Brevig, the certified public accountant for Petitioner, testified that he did accounting work for other local companies that could be considered comparable to Petitioner and that he determined by computation that not one of these other clients had a higher rate of return on invested capital (Tr. 34). Mr. Brevig explained that the local companies to which he referred were primarily in the trading business like the Petitioner and that trading was



t least as large a part of their business as it was of the  
petitioner's business. (Tr 35) The Commissioner did not  
discredit such testimony on cross-examination and did not  
present any testimony or other evidence to show the contrary.

The Tax Court, however, held the above testimony and  
stipulated facts to be of "scant value" on the basis that  
petitioner did not make its comparison with comparable  
companies (R 81-2). In so holding, the Tax Court completely  
ignored the testimony of Mr. Brevig that comparable local  
trading firms had no greater return on invested capital than  
petitioner and the fact that in only three fiscal years has  
petitioner had a better rate of return than the 15.57% and  
5.41% for the years here involved. Being uncontradicted  
and unimpeached, the Tax Court could not arbitrarily disregard  
such evidence.

Comparableness or no comparableness, it is hard to see  
how an after-tax return on invested capital of over 15% can be  
said to be less than highly satisfactory. Whether one looks to  
the rate of return for the five hundred largest corporations  
or for the trading firms in the local area, a rate of over  
15% is a most satisfactory return. With the Commissioner

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21 See, e.g., Anaheim Union Water Company v. Commissioner,  
supra note 10, at 260; Grace Bros. v. Commissioner, supra note  
10, at 174. See generally, discussion at pp. 36-8, supra.

22 A return on invested capital of over 15% compares  
quite favorably with returns of 5.8% and 8.8% which the court  
in Gordy Tire Co. v. United States, supra note 20, at 479, found  
to be satisfactory.



representing no testimony or other evidence to the contrary,  
the Tax Court was required to find that the invested capital  
of the Petitioner was being satisfactorily compensated for its use  
and that by reason thereof a very strong inference arises that  
Mr. Rodgers was not being paid more than a reasonable compensa-  
tion for his services during the years here involved.





*The Tax Court erred in holding that Pacific Grains, c. had failed to meet its burden of proof and that the determination of the Commissioner must be sustained.*

ARGUMENT

The Tax Court held that the Petitioner had failed to meet its burden of proof and thus the determination of the Commissioner must be sustained. The Tax Court so held despite the introduction of uncontradicted and unimpeached evidence showing:

(1) That substantial skill, hard work and heavy responsibility was required of Mr. Rodgers and that the Petitioner was heavily dependent thereon,

(2) That in the opinion of Mr. Rodgers the compensation paid to him was reasonable,

(3) That Mr. Rodgers' compensation was comparable to the compensation paid others in comparable positions in the trading business,

(4) That Petitioner had underpaid Mr. Rodgers in prior years and had from the time of its formation through the years here involved paid him an average annual compensation of only \$22,860,

(5) That for the three years immediately prior to his employment with Petitioner, Mr. Rodgers had received an average annual compensation of \$26,050 from one of Petitioner's



competitors, Derry Warehouse Co., a company in which Mr. Rodgers held no stock, and that his duties for Derry Warehouse Co. required far less skill, work and responsibility than his present duties for Petitioner,

(6) That the invested capital in Petitioner was highly compensated for its use in the years here involved, which very strongly infers that Mr. Rodgers was not being paid more than a reasonable compensation for his services during the years here involved.

Obviously, the above evidence was sufficient to dispel the presumption of correctness in favor of the Commissioner's determination, for as was stated by this Court in Gersteen v. Commissioner, 267 F.2d 195, 199 (9th Cir. 1959), the presumption disappears "upon the production of evidence from which the determination could be found inaccurate". Accord, Clark v. Commissioner, 366 F.2d 698, 706 (9th Cir. 1959). With the presumption dispelled, the Tax Court was required to render its decision only on the basis of the evidence presented.

To support his determination against the evidence for the Petitioner, the Commissioner presented no testimony or other evidence, but relied solely on certain stipulated facts which the Commissioner asserted gave the impression that part of the compensation for the years here involved

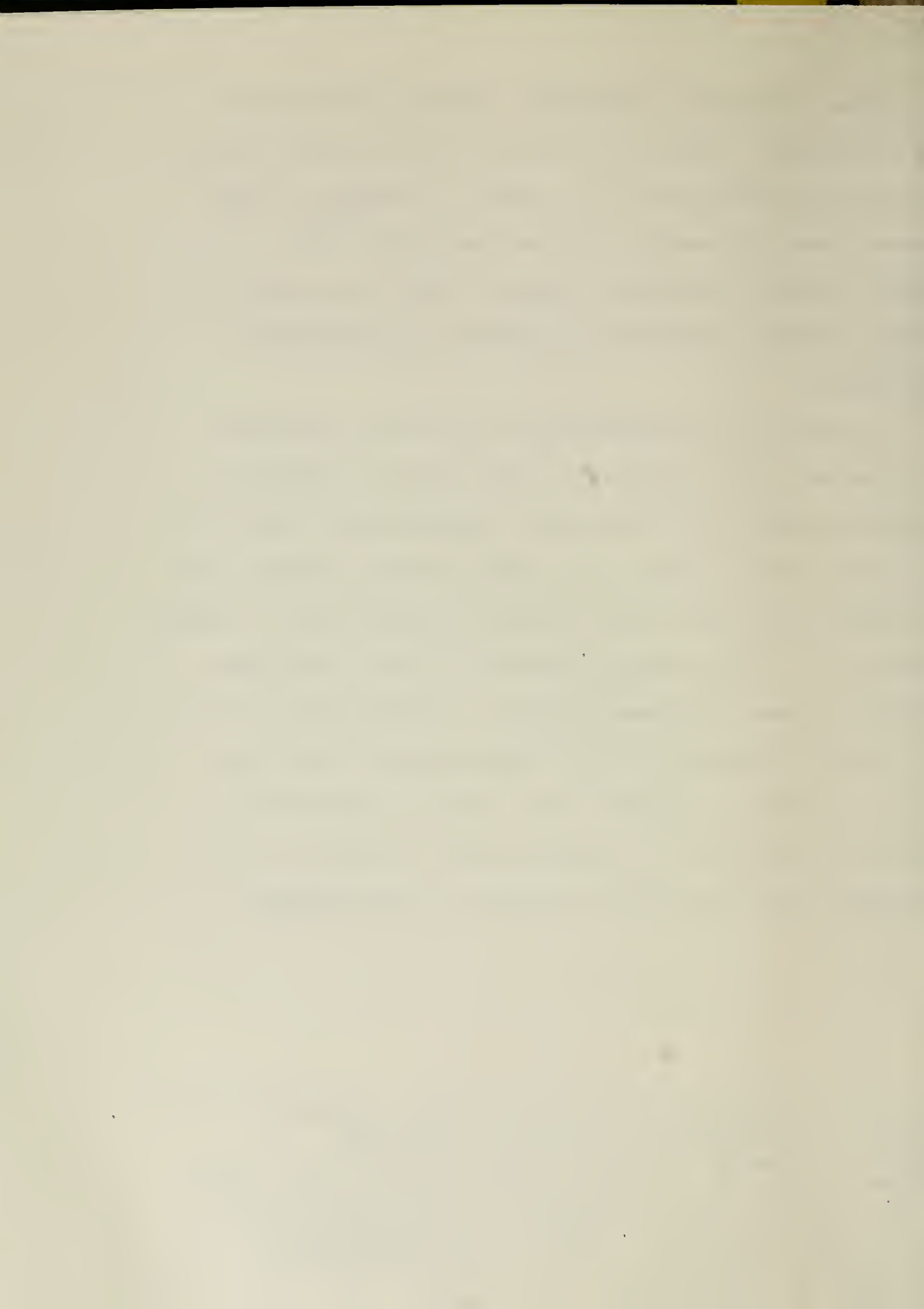


oked like a disguised dividend. However, when these  
cts are viewed within the context of this case, as was  
eviously discussed herein at pages 21 through 27, the  
ference does not readily follow from these facts. A  
r more logical explanation appears which in no way  
dicates either a disguised dividend or unreasonable  
mpensation.

In view of the Commissioner's failure to present  
y evidence, or at the most no more than an inference  
dubious weight, the Tax Court's holding that the Peti-  
oner had failed to meet its burden of proof despite the  
bstantial and significant evidence presented was "clearly  
rroneous".<sup>23</sup> The evidence presented by the petitioner  
clearly showed the Commissioner's determination to be  
ong that the decision in the Commissioner's favor was  
lpably in error. The Tax Court cannot substitute its  
n innate conception of reasonableness in place of the  
gnificant and substantial evidence to the contrary.

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23 Findings of a court are never conclusive  
d shall be overturned if "clearly erroneous". "A  
nding is 'clearly erroneous' when although there is  
vidence to support it, the reviewing court on the entire  
vidence is left with the definite and firm conviction  
at a mistake has been committed." United States v.  
ited States Gypsum Co., 333 U.S. 364, 394 (1948);  
ace Bros. v. Commissioner, 173 F.2d 170, 174 (9th  
r. 1949).



CONCLUSION

For the reasons set forth above, this Court should reverse the decision of the Tax Court and allow Petitioner deduction for all the compensation paid to Mr. Rodgers for the fiscal years ended January 31, 1963 and January 31, 64.

Respectfully submitted,

MAUTZ, SOUTHER, SPAULDING,  
KINSEY & WILLIAMSON

*William H. Kinsey*

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William H. Kinsey  
12th Floor, Standard Plaza  
Portland, Oregon 97204

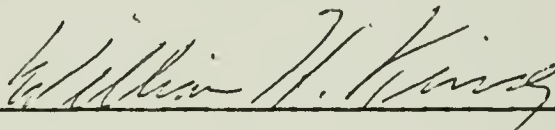
Of Attorneys for Appellants





CERTIFICATE

I certify that, in connection with the preparation  
of this brief, I have examined Rules 18 and 19 of The  
United States Court of Appeals for the Ninth Circuit,  
and that, in my opinion, the foregoing brief is in full  
compliance with those rules.



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William H. Kinsey

Of Attorneys for Appellant



APPENDIX "A"

Direct Examination

of

David Lees



1 MR. KINSEY: Petitioner will next call Mr. David Lees.

2 DAVID LEES

3 was called as a witness on behalf of the petitioner and,  
4 having been first duly sworn, testified as follows:

5 THE CLERK: For the record may we have your name.

6 THE WITNESS: Dave Lees.

7 THE CLERK: Your address, please.

8 THE WITNESS: 4140 Southwest Seventy-fifth, Portland,  
9 Oregon.

10 DIRECT EXAMINATION

11 BY MR. KINSEY:

12 Q. What is your occupation, Mr. Lees?

13 A. I am a grain trader and train carlot trader and also  
14 carlot seeds and commodities.

15 Q. And your business office is here in Portland?

16 A. That is right.

17 Q. Are you acquainted with Mr. Rodgers?

18 A. Yes:

19 Q. Are you competitors?

20 A. Yes.

21 Q. In the trading, I realize you don't have a grain  
22 elevator.

23 A. We are competitors and he is a supplier and also a  
24 customer.

25 Q. Would you say that your operations are comparable?



1 A. Similar, yes. We don't have any elevator and he has  
2 an elevator.

3 Q. How long have you known Mr. Rodgers?

4 A. Since about 1949, whenever he came to Oregon, and  
5 he was at Monroe, Oregon.

6 Q. And you were acquainted with him when he was managing  
7 Derry Warehouse?

8 A. Right.

9 Q. And all through the period that he has been president  
10 of Pacific Grains?

11 A. Right.

12 Q. Do you think that his worth as a trader is greater  
13 now than it was, say, in 1955?

14 A. Certainly.

15 Q. '54?

16 A. Certainly.

17 Q. How is Mr. Rodgers regarded in the trade, as competent  
18 or otherwise?

19 A. Real competent and he is a good trader and his con-  
20 tracts are good. His integrity is above reproach and he does a  
21 lot of business.

22 Q. Now, you may have heard Mr. Brevig's testimony that the  
23 net income of Pacific Grains for 1964 was \$90,822, we will say  
24 ninety thousand in round figures. Previous testimony indicates  
25 that that was attributable to the efforts of Mr. Rodgers as a





1 trader. For a trader of Mr. Rodgers' capability and if he  
2 generated \$90,000 of net income, what do you think would be  
3 reasonable compensation for the services so rendered?

4 MR. RANDALL: Your Honor, I would object to that  
5 question. I don't think the witness has demonstrated that he is  
6 qualified to pass on that.

7 THE COURT: Sustained. I don't want his opinion. If  
8 you have any-- this man operates a comparable business, you  
9 can ask him what he is being paid or anything like that but that  
10 doesn't qualify the witness as an expert on salaries or qualify  
11 him to give an opinion.

12 BY MR. KINSEY:

13 Q. May I ask this question. If Mr. Rodgers worked for you  
14 and generated \$90,000 of net income, what would you consider to  
15 be reasonable compensation?

16 MR. RANDALL: Your Honor, again I object for the same  
17 reason.

18 THE COURT: Sustained. What you can show is what any  
19 comparable business actually paid in this community. But what  
20 some businessman's opinion is as to what would be a reasonable  
21 salary, that is something the court is going to have to find  
22 out and determine or would like to determine from what other  
23 businesses are actually paying but not from just an opinion by  
24 somebody else.

25 MR. KINSEY: Well, really what I am asking is what he



1 would hire Mr. Rodgers for if he--

2 THE COURT (interrupting): Which is just another way  
3 of asking for his opinion.

4 MR. KINSEY: That is correct.

5 THE COURT: That is just exactly what I say you can't  
6 do, ask for his opinion, he isn't qualified as an expert.  
7 Experts are the only ones that can give opinions.

8 MR. KINSEY: Well, don't you think there would be  
9 some relevancy to finding out what Mr. Rodgers could get if he  
10 quit Pacific Grains and hired out somewhere else?

11 THE COURT: Well, no, no, that is just another way of  
12 asking for an opinion. You brought out the fact that this man's  
13 business was comparable, I thought maybe you were going into  
14 what that business paid.

15 MR. KINSEY: Well, he doesn't want to say for the  
16 public record what he was making.

17 THE COURT: I am afraid he can't testify, can he. He  
18 can't give us his opinion that way.

19 MR. KINSEY: Well, then, I guess we have an insur-  
20 mountable burden of proof in so far as that.

21 THE COURT: Oh, no, no. In that case you can show  
22 what the salary was paid officers of similar corporations doing  
23 much the same business. No, it isn't insurmountable. It isn't  
24 easy, I will tell you that, but it isn't insurmountable.

25 MR. KINSEY: As a matter of fact, I think that same



1 case of yours pointed out that they did not have any evidence  
2 of comparable--

3 THE COURT (interrupting): Oftentimes you don't have  
4 and that isn't fatal to your case.

5 MR. KINSEY: I didn't mean our whole burden, I meant  
6 as far as showing what comparable salaries were.

7 THE COURT: I can't remember what case it is, I did  
8 have cases where they did have testimony of comparable business.  
9 But it isn't insurmountable. Frequently, you can show it.

10 BY MR. KINSEY:

11 Q. May I ask this, you stated that Mr. Rodgers was worth  
12 more today than he was back in 1954.

13 MR. KINSEY: Again this might be opinion, I was going  
14 to ask whether he could express that in percentages.

15 THE COURT: Well, I think it was brought out that Mr.  
16 Rodgers--you had a perfect right to bring out his competency  
17 and his position and you have brought that out.

18 MR. KINSEY: I guess I could ask whether his compen-  
19 sation was more or less than Mr. Rodgers.

20 THE COURT: You have already brought out that he is in  
21 a comparable business.

22 MR. KINSEY: Could we have a little recess?

23 THE WITNESS: Can I say something?

24 MR. KINSEY: Yes.

25 THE WITNESS: I think in our business and independent



1 trading business that the majority of your good, aggressive  
2 traders, their compensation is all about proportionately the  
3 same. I know of competitors whose compensation is about the  
4 same as Mr. Rodgers. We are a trading organization and every-  
5 thing about us is trading. In other words, if a man does a  
6 good job and he asks for more money and we are making more  
7 money, why shouldn't he make more money, and we don't work on  
8 percentages, we work--if we buy a car of corn and we make \$2.50  
9 we trade it.

0 THE COURT: I think you better confine this to  
1 questions and answers.

2 BY MR. KINSEY:

3 Q. Would you care to state, Mr. Lees, whether your compen-  
4 sation--

5 THE COURT (interrupting): First, I would like to know  
6 whether or not Mr. Lees' position is comparable in his business  
7 to Mr. Rodgers'.

8 BY MR. KINSEY:

9 Q. Would you explain--

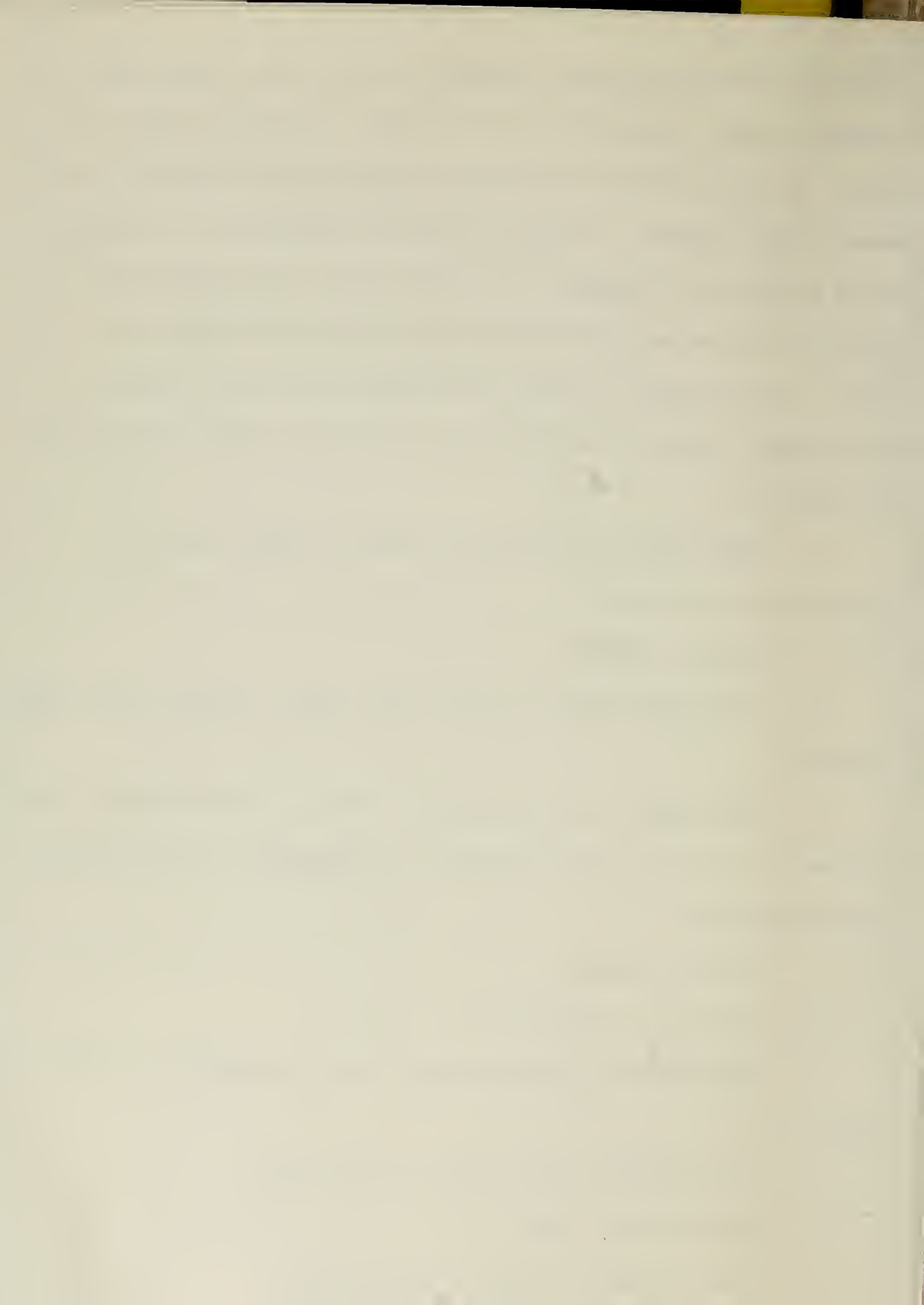
10 THE COURT (interrupting): Is it comparable, would you  
11 say?

12 THE WITNESS: You mean in position?

13 THE COURT: Yes.

14 THE WITNESS: I own a corporation.

15 THE COURT: Do you care to tell us what you are





1 getting?

2 THE WITNESS: I won't tell you my salary but I would  
3 say it is comparable to what Mr. Rodgers gets. It is comparable  
4 in percentage of business, gross profit and net profit.

5 BY MR. KINSEY:

6 Q. And in dollar amount, too?

7 A. And dollar amount, I mean in proportion and net  
8 profit, it is about the same. This is not unusual.

9 THE COURT: That is much better than his opinion.

0 MR. KINSEY: It certainly is.

1 THE WITNESS: It is not unusual in trading companies.

2 MR. KINSEY: I just wondered whether you consider you  
3 have gained something from that testimony. I think it is quite  
4 effective but I just wondered.

5 THE COURT: I think it is much better than his opinion.

6 MR. KINSEY: He just said comparable, but I just  
7 wondered if you figured that gives you any clue.

8 THE COURT: That's enough.

9 MR. KINSEY: All right. Your witness.

20 CROSS-EXAMINATION

21 BY MR. RANDALL:

22 Q. You stated that the compensation was comparable. Do  
23 you mean comparable for the years before the court or for the  
24 years subsequent. The years before the court are 1963 and  
25 1964. The total salary in 1963 was \$41,250, and in 1964 the



APPENDIX "B"

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Exhibit No.	Offered	Identified	Received
A through E	3	3	3

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